TWENTIETH ANNIVERSARY CONVOCATION "MEETING THE CHALLENGE OF CHANGE: CITIES AND CITY PEOPLE, 1967-2007"

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WASHINGTON HILTON WASHINGTON,: D.C. MAY 21, 1987

THANK YOU AND GOOD EVENING.

TODAY HAS BEEN A FULL DAY, AND IT HAS BEEN

A PRODUCTIVE ONE THE $14\ \mbox{Forums}$ which end

TOMORROW PROVIDE ALL OF US WITH AN AGENDA

OF ACTION ON URBAN ISSUES TO PURSUE OVER

THE COMING YEARS.

SO TONIGHT IT IS ONLY FITTING TO TAKE A FEW MINUTES TO REFLECT ON WHAT THE URBAN COALITION HAS CONTRIBUTED TO OUR SOCIETY DURING THE PAST TWO DECADES AND'WHY WE

NEED ITS CONTRIBUTIONS IN THE FUTURE.

FOR MOST OF US, THE COALITION WAS THE FIRST NATIONAL ORGANIZATION THAT SOUGHT TO INVOLVE THE PRIVATE SECTOR IN SOCIAL ISSUES IN A SUBSTANTIVE WAY. THE IDEA IS COMMONPLACE NOW. IT WAS NOT SO COMMONPLACE IN 1967.

BEFORE THE COALITION CAME INTO EXISTENCE, THE PREVAILING VIEW IN THE PRIVATE SECTOR WAS THAT POVERTY AND SOCIAL PROBLEMS WERE THE PROVINCE OF GOVERNMENT, THAT SOMEHOW

THE REST OF US WERE NOT RESPONSIBLE --PRECISELY THE KIND OF THINKING THAT HELPED GET THIS NATION IN TROUBLE IN THE FIRST PLACE.

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WORSE YET, MANY PRIVATE SECTOR INSTITUTIONS WEREN'T EVEN SURE THAT GOVERNMENT SHOULD

BE INVOLVED IN SOCIAL PROBLEM SOLVING.

OTHERS, HOWEVER, KNEW THAT OUR SOCIETY COULD NOT FLOURISH IF ITS KEY INSTITUTIONS REMAINED APART AND INSENSITIVE.

SO A. PHILIP RANDOLPH AND ANDREW J. HEISKELL, A LABOR LEADER AND A CORPORATE EXECUTIVE, A BLACK MAN AND A WHITE MAN, ACTING LARGELY IN THE WAKE OF THE RIOTS AND DISORDERS THAT ERUPTED IN CITY AFTER CITY DURING THE SO-CALLED "LONG HOT SUMMER OF 1966," WENT TO WORK.

O THEY FORMED AN ORGANIZATION THAT WOULD GIVE LIFE TO THEIR VISIONS OF A SOCIETY WORKING TOGETHER FOR ITS OWN GOOD.

THEY CALLED THEIR ORGANIZATION THE URBAN COALITION.

FOR 20 YEARS, THE COALITION HAS REPRESENTED WHAT WAS BEST IN AMERICAN SOCIETY.

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IT HAS'HELPED ARTICULATE OUR GOALS AND VALUES. IT HAS TAUGHT US, BY ITS OWN EXAMPLE, HOW DIVERSE INSTITUTIONS CAN WORK TOGETHER AT THE NATIONAL LEVEL AND THE LOCAL LEVEL. IT HAS REMINDED US THAT THIS SOCIETY FUNCTIONS BEST WHEN WE LOOK BEYOND OUR OWN PERSONAL WELL-BEING AND FOCUS INSTEAD ON THE WELL-BEING OF THE LARGER COMMUNITY.

WHEN WE HAVE PAID TOO MUCH ATTENTION TO THE DOLLAR SIGN AS THE SYMBOL OF THE

BOTTOM LINE, THE NATIONAL URBAN COALITION

HAS REMINDED US THAT PEOPLE, NOT DOLLARS, ARE THE REALBOTTOM LINE.

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TIME AND AGAIN, THE COALITION HAS DEMONSTRATED THAT, WHEN GIVEN THE OPPORTUNITY, OUR SOCIETY IS INDEED DECENT,

CARING, RESPONSIVE AND GENEROUS.

AND NOW, AS. WE CELEBRATE THE 20TH ANNIVERSARY OF THE URBAN COALITION THE NATION'S CITIES ARE AGAIN FACED WITH ISSUES --. WITH PROBLEMS NO LESS INSIDIOUS THAN THOSE OF 1967 -- THAT MAKE CLEAR TO THOSE WHO CARE TO LOOK JUST HOW MUCH WE NEED THE VISION AND THE LEADERSHIP THE URBAN COALITION CAN PROVIDE.

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HIGH ON THAT LIST OF CONCERNS IS THE PROSPECT OF OUR BECOMING A SOCIETY WITH A PERMANENT AND GROWING UNDERCLASS OF AMERICANS.

DURING THE SIXTIES AND SEVENTIES WE USED TO LOOK FOR YEAR-TO-YEAR SHIFTS IN THE POVERTY LEVEL. DID IT RISE, OR DID IT FALL? WERE THERE MORE PEOPLE IN POVERTY, OR WERE THERE FEWER?

IF IT ROSE AND THERE WERE MORE PEOPLE IN POVERTY, WE WERE IN TROUBLE. IF IT FELL

AND THERE WERE FEWER, WE WERE ON THE RIGHT TRACK.

(31 THE YEAR-TOYEAR SHIFTS WERE ALL GOING IN THE SAME DIRECTION THE WRONG WAY.

3 THIS IS AN OMINOUS TREND.

IT SUGGESTS NOT JUST AN UNDERCLASS, BUT A SOCIETY IN WHICH MORE AND MORE PEOPLE HAVE NO ROLE, A SOCIETY WITH WHICH MILLIONS FEEL NO IDENTITY AND NO CONNECTION, A SOCIETY IN WHICH, IF THIS TREND CONTINUES, IT WILL BE INCREASINGLY DIFFICULT FOR DEMOCRATIC INSTITUTIONS AND PROCESSES TO FUNCTION EFFECTIVELY.

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THESE ISSUES COME INTO SHARPER FOCUS WHEN WE LOOK AT SOME RECENT DATA ABOUT

CHILDREN. WE SEE, FOR EXAMPLE THAT:

- 0 NEARLY 25 PERCENT OF AMERICAN CHILDREN LIVE IN HOUSEHOLDS WHOSE INCOMES ARE BELOW THE POVERTY LINE.
- 0 NEARLY HALF THE BLACK CHILDREN IN AMERICA UNDER THE AGE OF SIX LIVE IN POVERTY.

> THERE ARE SOME POSITIVE SIGNS IN THE DATA ABOUT OUR URBAN YOUTH. THE NUMBER OF

BLACK MIDDLE-CLASS STUDENTS IS INCREASING. BUT THE OVERWHELMING MESSAGE OF THIS DATA, ACCORDING TO NEARLY ALL THE EXPERTS, IS THAT THE CHILDREN COMING INTO OUR SCHOOL SYSTEMS ARE INCREASINGLY POORER, MORE

ETHNICALLY AND LINGUISTICALLY DIVERSE, AND HAVE MORE HANDICAPS THAT AFFECT THEIR LEARNING.

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WE HAVE HEARD QUITE A BIT RECENTLY ABOUT
HOW THE CHILDREN OF THE MIDDLE-CLASS MAY
NOT DO AS WELL AS THEIR PARENTS IN THE
YEARS TO COME. BUT HOW MANY OF US EVER
THOUGHT THE CHILDREN OF THE POOR WOULD BE
WORSE OFF THAN THEIR PARENTS?

THERE IS NO MISTAKING THE TASK BEFORE US. WE FACE LONG-STANDING PROBLEMS THAT ARE MORE COMPLEX AND MORE INTRACTABLE THAN WE MAY HAVE REALIZED. AND WE ARE NOT GOING TO BEGIN SOLVING THEM UNTIL WE INVOLVE NOT JUST SOME OF THE INSTITUTIONS OF SOCIETY BUT ALL THE INSTITUTIONS OF SOCIETY. POVERTY, ALIENATION AND LACK OF

OPPORTUNITY, FOR EXAMPLE, DO NOT BEGIN IN OUR SCHOOLS. BUT THEY DO BECOME MORE VISIBLE IN OUR SCHOOLS, BECAUSE THE .SCHOOln IS WHERE THE REALITY OF POVERTY AND THE IDEA OF OPPORTUNITY COME INTO CONFLICT

DIRECTLY AND MOST FREQUENTLY AMONG OUR YOUNG

WE NEED TO ASK OUR SCHOOLS TO PLAY A ROLE IN BREAKING THE CYCLE OF POVERTY. BUT THAT DOES NOT MEAN WE SHOULD EXPECT THE SCHOOLS TO SOLVE THE PROBLEMS OF POVERTY, ALIENATION AND LACK OF OPPORTUNITY BY THEMSELVES. ALL THE INVESTMENTS IN THE WORLD IN EDUCATION WON'T BE AS EFFECTIVE AS THEY SHOULD BE IF THERE ARE NO JOBS AVAILABLE FOR THE GRADUATING CLASS.

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(1) WE CANNOT PLACE UPON ANY ONE INSTITUTION A BURDEN THAT NO INSTITUTION, NO MATTER HOW WELL EQUIPPED, HOW WELL STAFFED, HOW WELL FUNDED, CAN HANDLE BY ITSELF WITHOUT UNDERMINING, IN A FUNDAMENTAL WAY, THE CONTRIBUTION THAT INSTITUTION LEGITIMATELY

> AS A NATION, WE HAVE TO STOP LOOKING FOR THE EASY WAY OUT. WE HAVE TO STOP SEARCHING FOR THE ONE NEW PROGRAM, THE ONE *NEW* IDEA, THE ONE INSTITUTION THAT SOMEHOW WILL PROVIDE US WITH THE "ANSWERS" THAT SEEM TO HAVE ELUDED US FOR SO LONG.

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THE TRUTH, AS WE SHOULD HAVE LEARNED BY NOW, IS THAT THERE ARE NO SHORTCUTS. IMPROVING THE LIVES OF THE POOR, AND THE QUALITY OF LIFE IN OUR CITIES, IS A CONTINUOUS JOB THAT REQUIRES A CONTINUOUS EFFORT. AND WE ARE NOT GOING TO FIND THE SOLUTIONS WE SEEK ON A BUMPER STICKER.

THE CHALLENGE WE FACE IS NOT FINDING THE ONE IDEA, INSTITUTION OR PROGRAM THAT CAN SOLVE ALL OUR PROBLEMS. IT'S LEARNING HOW TO USE ALL THE IDEAS, PROGRAMS, RESOURCES AND TOOLS THAT ARE AVAILABLE TO US.

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THE CHALLENGE WE FACE ISN'T CHOOSING BETWEEN SELF-HELP AND PROGRAMS OF

ASSISTANCE. IT'S LEARNING HOW WE CAN PROMOTE SELF-HELP WITHOUT DENYING PEOPLE THE ASSISTANCE THEY NEED.

THE CHALLENGE WE FACE ISN'T DECIDING WHETHER INDIVIDUAL VOLUNTEERS CAN DO MORE THAN ORGANIZATIONS. IT'S LEARNING HOW WE CAN TRANSLATE THE REMARKABLE SENSE OF (1) COMMUNITY THAT EXISTS ON AN INDIVIDUAL LEVEL SO' THAT IT WORKS ON A BROADER INSTITUTIONAL LEVEL.

AND THAT IS WHERE THE URBAN

COALITION COMES IN.

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WE NEED THE COALITION BECAUSE THE PROBLEMS OF OUR SOCIETY ARE THE ISSUES IN WHICH THE

COALITION ALREADY IS DEEPLY INVOLVED.

WE NEED THE COALITION BECAUSE IT HAS A TRADITION OF ARTICULATING THE CHALLENGES WE FACE AS A SOCIETY, OF HELPING US SET OUR SOCIAL AGENDA AND DEVELOPING INNOVATIVE PROGRAMS THAT POINT US IN NEW AND PROMISING DIRECTIONS.

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WE NEED THE COALITION BECAUSE, AS MUCH AS ANY OTHER ORGANIZATION IN OUR SOCIETY, IT HAS THE CAPACITY TO BRING TOGETHER NOT JUST THE BUSINESS COMMUNITY, BUT ALSO LABOR, THE CLERGY, VOLUNTEER GROUPS,

EDUCATORS, HEALTH CARE PROFESSIONALS AND A WIDE RANGE OF OTHER INDIVIDUALS AND

ORGANIZATIONS WHOSE PARTICIPATION CAN MAKE A DIFFERENCE.

THE COALITION, THOUGH, IS IN A SOMEWHAT IRONIC POSITION.

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TWENTY YEARS AGO, IT WAS FORMED IN ORDER
TO INVOLVE THE PRIVATE SECTOR IN SOCIAL
ACTION. TODAY IT'S THE PUBLIC SECTOR 0
,AND MORE SPECIFICALLY, THE FEDERAL
GOVERNMENT THAT HAS TO BE BROUGHT BACK
INTO THE GAME.
As A NATION, WE SEEM TO HAVE DRIFTED AWAY
(- FROM AN UNDERSTANDING OF OUR OWN HISTORY
AND THE ROLE THE FEDERAL GOVERNMENT HAS
PLAYED IN IMPROVING THE LIVES OF ITS
CITIZENS.

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WE HAVE, PARTICULARLY IN THE LAST FEW YEARS AND DESPITE ALL THE EVIDENCE TO THE CONTRARY, ACQUIESCED TO THE VIEW THAT GOVERNMENT PROGRAMS OF THE PAST HAVE CAUSED THE SOCIAL PROBLEMS OF TODAY.

MORE AND MORE, WE SEEM TO LOOK AT GOVERNMENT AS A NEGATIVE FORCE IN OUR LIVES, AN INSTITUTION THAT WEAKENS OUR SOCIAL FABRIC AND LIMITS OUR POTENTIAL AS INDIVIDUALS.

IT'S JUST NOT TRUE.

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LOOK AT HEAD START AND OTHER PROGRAMS OF EARLY CHILDHOOD INTERVENTION.

LOOK AT CHAPTER I AND THE IMPROVED TEST SCORES OF THE CHILDREN FORTUNATE ENOUGH TO RECEIVE ITS BENEFITS.

LOOK AT MEDICAID AND MEDICARE,

LOOK AT THE CHILD IMMUNIZATION PROGRAM.

LOOK AT WIC, FOOD STAMPS, SCHOOL LUNCHES AND OTHER NUTRITION PROGRAMS. LOOK AT ALL THESE AND THINK HOW MUCH WORSE OFF PEOPLE WOULD BE IF THESE PROGRAMS DID NOT EXIST AND HOW MUCH BETTER OFF THEY WOULD BE IF EVERYONE ELIGIBLE FOR THEM COULD PARTICIPATE IN THEM.

WE NEED TO RESTORE PUBLIC CONFIDENCE IN GOVERNMENT.

WE NEED TO CARRY THE MESSAGE THAT GOVERNMENT ACTIVITY AND INVOLVEMENT DOES NOT DIMINISH OR DETRACT FROM THE

CONTRIBUTIONS OF OTHERS. IT ENHANCES THEM, EXPANDS THEM.

WHEN GOVERNMENT IS INVOLVED IN A MEANINGFUL AND SUBSTANTIAL WAY, THEN THE WHOLE OF OUR EFFORTS CAN INDEED BE GREATER THAN THE SUM OF ITS PARTS.

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IF WE ARE GOING TO BE SUCCESSFUL IN THE EIGHTIES AND NINETIES, WE HAVE TO KNOW WHAT HAPPENED IN THE SIXTIES AND SEVENTIES.

IF WE MISUNDERSTAND WHAT WE ACHIEVED IN THE PAST, WE ARE LIKELY TO ASK FAR TOO LITTLE OF OURSELVES IN THE FUTURE.

THERE IS ONE MORE TREND I WANT TO MENTION.

IN 1982, THE BUSINESS COMMUNITY CONTRIBUTED 0 \$1 MILLION TO THE URBAN COALITION. LAST 4 YEAR, IT CONTRIBUTED \$600,000 -- A 40 PERCENT DROPOFF.

C.) THE COALITION HAS BEEN AROUND SO LONG THAT PERHAPS TOO MANY OF US TAKE IT FOR GRANTED, ASSUME IT WILL CONTINUE WITH OR WITHOUT OUR SUPPORT, WITH OR WITHOUT OUR INVOLVEMENT.

> NONE OF US SHOULD TAKE THE COALITION FOR GRANTED. THE COALITION IS IMPORTANT BOTH AS A SYMBOL AND AS AN INSTRUMENT. IF IT 'DID NOT EXIST, WE WOULD HAVE TO INVENT IT.

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I DON'T KNOW THE REASONS SOME COMPANIES HAVE REDUCED OR WITHDRAWN THEIR SUPPORT

FOR THE COALITION. PERHAPS IT IS BECAUSE CORPORATE AMERICA HAS CUT BACK ON A HOST OF DISCRETIONARY EXPENDITURES. BUT I DO KNOW THAT BUSINESS CANNOT AFFORD NOT TO BE INVOLVED IN THOSE ISSUES THAT ARE CENTRAL

TO THE COALITION.

WHERE WILL CORPORATE AMERICA RECRUIT ITS WORKERS FROM IF THE UNDERCLASS CONTINUES TO GROW? WHERE WILL OUR CUSTOMERS COME

FROM IF POVERTY LEVELS KEEP GOING UP? HOW CAN WE RECONCILE DRAMATIC SURGES IN CORPORATE PROFITS WITH EQUALLY DRAMATIC INCREASES IN CHILDHOOD POVERTY? HOW CAN AMERICAN INDUSTRY COMPETE IN THE WORLD ECONOMY IF, FOR STARTERS, WE WRITE OFF A LARGE SEGMENT OF OUR OWN POPULATION IN

TERMS OF JOBS, INCOME AND ECONOMIC GROWTH?

THE BUSINESS COMMUNITY ONCE RECOGNIZED THAT IT HAD A SIGNIFICANT LONG-TERM STAKE IN HOW THE NATION RESPONDED TO DOMESTIC

SOCIAL PROBLEMS. I BELIEVE WE CAN REAWAKEN THAT KIND OF THINKING.

IN THAT CONTEXT, I INVITE ALL THOSE MEMBERS OF THE BUSINESS COMMUNITY WHO HAVE LEFT THE COALITION -- AS SUPPORTERS OR AS BOARD MEMBERS -- TO COME BACK IN AND BECOME FULL AND ACTIVE PARTICIPANTS ONCE AGAIN. THE COALITION NEEDS YOU, AND YOU NEED THE COALITION.

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IT IS SOMEWHAT POINTLESS TO ARGUE WHETHER ONE TYPE OF POVERTY IS BETTER OR WORSE THAN ANOTHER. BUT IN THE SIXTIES AND SEVENTIES, THERE WAS A SENSE AMONG THE POOR AND THE NON-POOR ALIKE THAT THINGS WOULD GET BETTER, THAT THERE WAS A WAY OUT, THAT FUTURE GENERATIONS WOULD NOT LIVE IN POVERTY.

THIS SENSE OF EXPECTATION AND HOPE SEEMS GREATLY DIMINISHED TODAY. TALK ABOUT TODAY'S POVERTY AND YOU ENCOUNTER A MUCH MORE FATALISTIC ATTITUDE, A SENSE OF THIS-IS-THE-WAY-IT'S ALWAYS-BEEN-AND-THE-WAY-ITS ALWAYS-GOING-TO-BE. IT'S ALMOST AS IF THE WHOLE COUNTRY HAS LIVED WITH

POVERTY SO LONG THAT IT NOW HAS DEVELOPED AN IMMUNITY. THOSE WHO ARE POOR DON'T EXPECT MUCH CHANGE, AND THOSE OF US WHO ARE NOT POOR HAVE LEARNED TO TOLERATE A CONDITION WE ONCE FELT WAS INTOLERABLE.

IN THAT SENSE, THE POVERTY OF 1987 IS FAR WORSE THAN THE POVERTY OF 1967.

AND BECAUSE IT IS, THE CHALLENGE THE URBAN COALITION FACES IN 1987 IS MUCH GREATER THAN THE ONE IT FACED IN 1967.

> WHICH IS ANOTHER WAY OF SAYING THAT OUR REAL WORK IS JUST BEGINNING.

TWENTY YEARS AGO, IN RESPONSE TO PRESIDENTIAL LEADERSHIP, THE PUBLIC AND PRIVATE SECTORS BEGAN WORKING ON SOME MAJOR PUBLIC POLICY ISSUES.

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PERHAPS THE NEXT PRESIDENT, WHOMEVER HE HAPPENS TO BE AND REGARDLESS OF THE PARTY HE REPRESENTS, CAN BE PERSUADED TO

MOBILIZE THE INSTITUTIONS OF SOCIETY ONCE AGAIN. A NATIONAL CONFERENCE, HELD

BETWEEN ELECTION DAY AND INAUGURATION DAY, COULD HELP EVERYONE FOCUS ON WAYS⁻THE PUBLIC AND PRIVATE SECTORS CAN WORK TOGETHER TO HELP SOLVE SOME SERIOUS NATIONAL URBAN PROBLEMS. THE URBAN COALITION'S ACTION AGENDA COULD SERVE AS THE STARTING POINT FOR SUCH A FORUM CONVENED BY THE PRESIDENT-ELECT.

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AS IT HAS DONE THROUGHOUT ITS PROUD HISTORY, THE URBAN COALITION AGAIN PROVIDES US WITH THE MODEL FOR ACTION. IT'S UP TO ALL OF US TO TAKE THIS MODEL AND USE IT FOR THE BENEFIT OF THE NATION

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